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11 IN THE UNITED STATES DISTRICT COURT FOR THE
 12 DISTRICT OF ARIZONA

13 Manuel de Jesus Ortega Melendres, on
 14 behalf of himself and all others similarly
 15 situated; *et al.*

15 Plaintiffs,

16 v.

17 Joseph M. Arpaio, in his individual and
 18 official capacity as Sheriff of Maricopa
 19 County, AZ; *et al.*

19 Defendants.

No. 2:07-cv-02513-GMS

**UNITED STATES' MOTION TO
 INTERVENE AND
 MEMORANDUM IN SUPPORT**

20 Pursuant to Federal Rule of Civil Procedure 24, the United States respectfully
 21 moves the Court for leave to intervene in this action as of right, or alternatively, with
 22 permission of the Court. Section 902 of the Civil Rights Act of 1964 grants the United
 23 States an unconditional right to intervene in cases of general public importance that
 24 allege Equal Protection violations of the Fourteenth Amendment of the United States
 25 Constitution. *See* 42 U.S.C § 2000h-2; Fed. R. Civ. P. 24(a)(1). The United States is
 26 charged with protecting the federal and constitutional rights of individuals who interact
 27 with state and local law enforcement agencies throughout the country. *See* 42 U.S.C.
 28 § 14141; 42 U.S.C. § 2000d; 42 U.S.C. § 3789d. Pursuant to that authority, the United

1 States separately filed suit against Defendants Arpaio and Maricopa County alleging,
2 among other things, the discriminatory traffic enforcement actions that this Court
3 ultimately found unlawful in *Melendres*. On June 15, 2015, the Court in the United
4 States' case granted summary judgment for the United States on its discriminatory
5 policing claim based on the ruling in *Melendres*. See Order at 32-42, *United States v.*
6 *Maricopa County*, No. 2:12-cv-981 (D. Ariz. June 15, 2015), ECF No. 379. On July 17,
7 2015, the parties in the United States' case reached settlement agreements on all claims in
8 that case except the discriminatory policing claims.

9 Defendant Arpaio's and the Maricopa County Sheriff's Office's (MCSO's)
10 intransigence and contempt of the remedial order in *Melendres*, as recent proceedings
11 have revealed and confirmed, make clear that the United States' active participation in
12 the remedial phase of this action as a plaintiff-intervenor is necessary to protect the
13 United States' interests in the effective nationwide enforcement of civil rights laws
14 relating to police misconduct and in ensuring that the defendants' equal protection
15 violations are remedied through vigorous enforcement of the remedial orders in this case.
16 The United States meets the requirements for intervention of right under Rule 24(a)(1)
17 and respectfully submits that the Court should grant intervention. Alternatively,
18 permissive intervention under Rule 24(b) also is warranted, and the United States
19 respectfully requests that it be granted.

20 By intervening in this action, the United States does not seek to expand the scope
21 of this litigation. The United States does not seek to relitigate any of the merits of
22 plaintiffs' claims, or to introduce new claims into the suit. The United States seeks only
23 to participate in the ongoing remedial stages of this lawsuit. If the United States is
24 granted intervention here, it will not pursue that portion of its separate related case that
25 addresses discriminatory traffic enforcement by the MCSO. Granting intervention thus
26 will promote judicial economy and consistent rulings and remedies in this Court.

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28

1 **MEMORANDUM OF POINTS AND AUTHORITIES**

2 **Background**

3 The plaintiff class brought this class action in 2007 to address the MCSO's
4 unconstitutional racial profiling of Hispanic occupants of motor vehicles. On May 10,
5 2012, before trial of the plaintiffs' claims and following a three-year investigation into
6 MCSO's law enforcement and jail practices, the United States brought a separate civil
7 suit against Sheriff Arpaio, MCSO, and Maricopa County for a broader scope of civil
8 rights violations than those at issue in *Melendres*. In that case, *United States v. Maricopa*
9 *County*, No. 2:12-cv-981 (D. Ariz.), the United States sought relief under the First,
10 Fourth, and Fourteenth Amendments of the United States Constitution and Title VI of the
11 Civil Rights Act of 1964 for four broad patterns or practices of discriminatory and
12 otherwise unlawful conduct, namely: (1) discriminatory policing against Hispanic
13 persons in MCSO's saturation patrols, general traffic enforcement, and worksite raids
14 targeting Hispanic immigrants; (2) detentions in violation of the Fourth Amendment
15 during MCSO's worksite raids targeting Hispanic immigrants; (3) discriminatory jail
16 practices against limited-English-proficient (LEP) Hispanic inmates; and (4) retaliatory
17 police action against critics of Sheriff Arpaio and MCSO. *See* Exhibit 1 (Compl., *United*
18 *States v. Maricopa County*, No. 2:12-cv-981 (D. Ariz. May 10, 2012), ECF No. 1). The
19 United States' discriminatory policing claims arise from much of the same conduct found
20 unlawful by the Court in this case, but are broader, and encompass additional factual
21 claims about MCSO's general traffic enforcement and its worksite operations targeting
22 Hispanic immigrants.

23 On May 24, 2013, while the United States' case was in discovery, this Court ruled
24 in favor of the *Melendres* plaintiffs, finding that MCSO had violated their Fourth and
25 Fourteenth Amendment rights. Findings of Fact and Conclusions of Law, *Melendres*,
26 No. 07-cv-2513 (D. Ariz. May 24, 2013), ECF No. 579. In June 2013, the United States
27 submitted a statement of interest in *Melendres* articulating its broad interest in ensuring
28 that the unconstitutional conduct identified by this Court was adequately remedied, and

1 providing recommendations as to appropriate and effective injunctive relief to be ordered
2 by this Court. *See* Statement of Interest by the United States, *Melendres*, No. 07-cv-2513
3 (D. Ariz. June 13, 2013), ECF No. 580. On October 2, 2013, the Court in this case
4 entered an injunction to remedy MCSO’s discriminatory law enforcement practices. That
5 injunction, including the applicability of the injunction beyond the saturation patrol
6 context, was upheld by the Ninth Circuit on April 15, 2015. *See generally Melendres v.*
7 *Arpaio*, 784 F.3d 1254 (9th Cir. 2015).

8 On February 12, 2015, this Court entered an Order to Show Cause setting a
9 hearing on the Defendants’ contempt of court for April 21 to 24, 2015. *See* Order to
10 Show Cause, *Melendres*, No. 07-cv-2513 (D. Ariz. Feb. 12, 2015), ECF No. 880. This
11 Court continued that hearing to consider Defendant Arpaio’s motion to disqualify Judge
12 Snow. *See* Motion for Recusal or Disqualification, *Melendres*, ECF No. 1117. On July
13 10, 2015, this Court denied that motion to disqualify and set a status conference for July
14 20, 2015, to discuss, among other things, “the scheduling of the second phase of the civil
15 contempt hearings.” Order Denying Motion for Recusal or Disqualification at 40,
16 *Melendres*, ECF No. 1164.

17 Defendant Arpaio has already admitted his contempt of court on March 17, 2015,
18 and acknowledged the need for further remedial orders. *See* Expedited Motion to Vacate
19 Hearing and Request for Entry of Judgment, *Melendres*, No. 07-cv-2513 (D. Ariz. March
20 17, 2015), ECF No. 948. Indeed, for the upcoming contempt hearing this Court is
21 considering “whether it can fashion an appropriate judicial response that vindicates the
22 rights of the Plaintiff class, and whether other remedies may be appropriate.” Order to
23 Show Cause at 25, *Melendres*, No. 07-cv-2513 (D. Ariz. Feb. 12, 2015), ECF No. 880.
24 Part of this Court’s inquiry will be “whether or not there are adequate self-investigative
25 procedures at MCSO” as part of the effort “to ensure that policies, mechanisms, and
26 procedures are put in place so that [MCSO’s unconstitutional discrimination] never
27 happens again” Exhibit 2 at Tr. 11:11-21 (Transcript of Proceedings, *Melendres*,
28 No. 07-cv-2513 (March 20, 2015)). As the Court has expressly stated, a logical result of

1 the civil contempt proceedings may be “to expand the scope of the present injunction that
2 governs the MCSO.” *Id.* at Tr. 11:6-10.

3 Any relief ordered for the defendants’ contempt of court will, as a practical
4 matter, impact the nature and availability of relief in the United States’ related case. In
5 that case in June 2015, the Court granted summary judgment in favor of the United States
6 on its discriminatory policing claims based on this Court’s May 24, 2013, ruling. *See*
7 Order at 39-42, *United States v. Maricopa County*, No. 2:12-cv-981 (D. Ariz. June 15,
8 2015), ECF No. 379. The Court set a bench trial for August 10, 2015, to decide the
9 remaining issues in that case. Order Setting Bench Trial, *United States v. Maricopa*
10 *County*, ECF No. 377.

11 Subsequently on July 17, 2015, the United States, Sheriff Arpaio, and Maricopa
12 County filed a proposed settlement agreement with the Court to resolve all of the claims
13 in the United States’ case relating to worksite identity theft operations and retaliation.
14 The parties also reached a separate agreement to resolve all the United States’ claims
15 regarding discrimination in MCSO jails. Thus, the remaining issue in the United States’
16 case is the scope of the remedies for the defendants’ unconstitutional traffic enforcement
17 actions.

18 In conjunction with the filing of this Motion to Intervene, the United States has
19 moved the Court in its case to stay proceedings until this Court rules on the United
20 States’ intervention in this case. In the interest of judicial economy and to spare the
21 people of Maricopa County the costs of further litigation, if this Court grants this Motion
22 to Intervene, the United States will not pursue any further relief in its parallel case
23 beyond that provided by the Settlement Agreements filed on July 17, 2015.

24 Argument

25 **I. The United States Has an Unconditional Right to Intervene Pursuant to the** 26 **Civil Rights Act of 1964.**

27 Under Rule 24(a)(1), “[o]n timely motion, the court must permit anyone to
28 intervene who is given an unconditional right to intervene by a federal statute.” Section

1 902 of the Civil Rights Act of 1964 grants the United States such a right. *See* 42 U.S.C §
2 2000h-2.

3 Section 902 provides: “Whenever an action has been commenced in any court of
4 the United States seeking relief from the denial of equal protection of the laws under the
5 fourteenth amendment to the Constitution on account of race, color, religion, sex or
6 national origin, the Attorney General for or in the name of the United States may
7 intervene in such action upon timely application if the Attorney General certifies that the
8 case is of general public importance.” 42 U.S.C § 2000h-2. “The underlying policy of
9 Sec. 902 is to promote the strong public interest in obtaining compliance with the equal
10 protection clause of the constitution.” *Spangler v. United States*, 415 F.2d 1242, 1246
11 (9th Cir. 1969). Pursuant to Section 902, the Attorney General has certified that this case
12 is of general public importance. *See* Exhibit 3 (Certification).

13 As the Ninth Circuit has recognized, “[t]he right to intervention by the United
14 States as provided in Sec. 902 is an absolute and not a permissive one.” *Spangler*, 415
15 F.2d at 1244; *accord Carter v. Sch. Bd. of W. Feliciana Parish*, 569 F. Supp. 568, 571
16 (M.D. La. 1983) (recognizing that Section 902 grants the Attorney General “an
17 unconditional right to intervene in those cases which he certifies are of general public
18 importance,” and holding that the Attorney General’s certification is not subject to
19 judicial review); 7C Wright & Miller, *Federal Practice and Procedure* § 1906 (3d ed.
20 2014) (“The United States also has an unconditional statutory right to intervene in actions
21 seeking relief from the denial of equal protection of the laws under the Fourteenth
22 Amendment to the Constitution on account of race, color, religion, or national origin.”).

23 Plaintiffs in this case brought suit to seek relief from the denial of their Fourteenth
24 Amendment Equal Protection rights based on their race or national origin. *See* First
25 Amended Complaint at 25-26, *Melendres*, No. 07-cv-2513 (D. Ariz. Sept. 5, 2008), ECF
26 No. 26. Indeed, this Court found that MCSO improperly used race as a factor in its
27 traffic enforcement and thus violated the Equal Protection rights of Hispanic motorists.
28 *See* Findings of Fact and Conclusions of Law at 3-4, *Melendres*, No. 07-cv-2513 (D.

1 Ariz. May 24, 2013), ECF No. 579 (finding “to the extent [MCSO] uses race as a factor
2 in arriving at reasonable suspicion or forming probable cause to stop or investigate
3 persons of Hispanic ancestry for being in the country without authorization, it violates . . .
4 the Fourteenth Amendment to the Constitution”). Because this action seeks relief from
5 the denial of Equal Protection on account of race and national origin, the United States’
6 unconditional right to intervene under Section 902 of the 1964 Civil Rights Act applies.
7 *See* 42 U.S.C § 2000h-2; Fed. R. Civ. P. 24(a)(1).

8 **II. The United States’ Motion to Intervene in Current and Future Proceedings,**
9 **without Expanding the Scope of Litigation, Is Timely.**

10 The United States’ Motion to Intervene in the remedial phase of this case is timely
11 in light of the ongoing contempt proceedings and the recent settlement agreements and
12 summary judgment ruling in favor of the United States in its related case. The Ninth
13 Circuit has instructed that Rule 24(a), governing intervention of right, is to be interpreted
14 “broadly in favor of intervention.” *Forest Conservation Council v. U.S. Forest Serv.*, 66
15 F.3d 1489, 1493 (9th Cir. 1995), *abrogated on other grounds by Wilderness Soc. v. U.S.*
16 *Forest Serv.*, 630 F.3d 1173 (9th Cir. 2011). Courts consider three factors in determining
17 timeliness: “(1) the stage of the proceeding; (2) the prejudice to other parties; and (3) the
18 reason for and length of the delay.” *United States v. Oregon*, 745 F.2d 550, 552 (9th Cir.
19 1984). In addition, “the timeliness requirement for intervention as of right should be
20 treated more leniently than for permissive intervention because of the likelihood of more
21 serious harm.” *Id.*

22 **A. The “stage of the proceeding”**

23 The “stage of the proceeding” weighs in favor of granting intervention. The
24 United States does not seek to reopen litigation concerning the scope of defendants’
25 unconstitutional conduct, but only to participate in proceedings concerning defendants’
26 compliance with the remedial orders in this case going forward. Such a motion to
27 intervene only in the compliance stage of litigation weighs in favor of granting
28 intervention. *See Oregon*, 745 F.2d at 552; *Hodgson v. United Mine Workers of America*,

1 473 F.2d 118, 129 (D.C. Cir. 1972) (request to intervene as of right after the trial stage
2 was timely where applicants sought to participate only in the remedial phase of the case
3 and agreed not to reopen matters previously litigated); *Natural Resources Defense*
4 *Council v. Costle*, 561 F.2d 904, 906-07 (D.C. Cir. 1977) (holding that the district court
5 abused its discretion in denying application for intervention as untimely, because the
6 court focused on the age of the case and its closeness to settlement but failed to consider
7 that the purpose of the intervention motion was to participate in the implementation of the
8 settlement agreement); *United States v. Jefferson Cnty. Bd. of Educ.*, 372 F.2d 836, 896
9 (5th Cir. 1966) (holding in a desegregation case that the United States' motion to
10 intervene under Section 902 was timely when filed during the remedial stage of the
11 proceedings).

12 Courts have consistently held that timeliness will not operate as a bar to
13 intervention, even if intervention is sought well after the disposition of the lawsuit, where
14 a plaintiff-intervenor seeks intervention not to expand the scope of the litigation, but
15 rather to address specific issues such as the development of court-ordered remedies or
16 protective orders. *See, e.g., Hodgson*, 473 F.2d at 129-130 (finding that “the scale
17 weighs heavily in [intervenor’s] favor on the issue of timeliness,” despite the fact that the
18 “application for intervention was made after the action was tried, and some seven years
19 after it was filed,” given that “the proposed intervenors expressly disavowed any desire to
20 reopen any previously-litigated question, and sought only to participate in the remedial,
21 and if necessary the appellate, phases of the case. This limited goal does not appear to
22 impose any untoward burden on [the other parties] or the court. . .”); *Pub. Citizen v.*
23 *Liggett Group, Inc.*, 858 F.2d 775, 786 (1st Cir. 1998) (“Because Public Citizen sought to
24 litigate only the issue of the protective order, and not to reopen the merits, we find that its
25 delayed intervention caused little prejudice to the existing parties in the case.”). The
26 United States further would not seek any delay or alteration of the schedule of the
27 proceedings ordered in this case to address the defendants’ contempt of court.

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1 **B. The “reason for and length” of any delay**

2 Consideration of the “reason for and length” of any delay concerning the United
3 States’ Motion to Intervene also weighs in favor of granting the United States’ motion.
4 *Oregon*, 745 F.2d at 552. Defendant Arpaio’s and MCSO’s recently confirmed,
5 persistent intransigence and contempt of the remedial orders in this case threaten the
6 United States’ interests in the effective nationwide enforcement of civil rights laws
7 relating to police misconduct and in ensuring that defendants’ equal protection violations
8 are remedied through vigorous enforcement of the remedial orders in this case. Because
9 the United States is not now a party to this action and is not privy to sealed filings and
10 court hearings, confidential discovery materials, and other matters concerning the
11 defendants’ compliance with the remedial orders in this case, it lacks the information
12 necessary to ensure that defendants’ equal protection violations are being remedied.
13 Additionally, subsequent orders and proceedings addressing the defendants’ equal
14 protection violations, as evidenced by the contempt proceedings in this case, will impact
15 the United States’ separate suit against Defendant Arpaio – particularly in light of that
16 Court’s recent summary judgment order – as well as the United States’ enforcement of
17 civil rights laws concerning police misconduct in cases throughout the country.
18 Defendant Arpaio’s hostility to the remedial order in this case, and his contumacious
19 conduct, have garnered national media attention. The consequences of his defiance of the
20 order will be closely followed not only by the general public, but by law enforcement
21 agencies throughout the country. No current party to this case adequately represents the
22 United States’ unique interest in consistent and effective nationwide enforcement of civil
23 rights laws concerning police misconduct.

24 At this stage of the case, proceedings are ongoing to determine whether additional
25 relief is warranted beyond that initially ordered by the October 2013 Supplemental
26 Permanent Injunction. As the Court stated in its February 12, 2015 Order to Show Cause,
27 “It is the Court’s expectation that these contempt proceedings will allow for the
28 development of an evidentiary record sufficient for the Court to evaluate whether it can

1 fashion an appropriate judicial response that vindicates the rights of the Plaintiff class,
2 and whether other remedies may be appropriate.” Order to Show Cause at 25, *Melendres*
3 *v. Arpaio*, No. 07-cv-2513 (D. Ariz. Feb. 12, 2015), ECF No. 880. A logical result of the
4 ongoing proceedings may be “to expand the scope of the present injunction that governs
5 the MCSO.” Exhibit 2 at Tr. 11:6-10 (Transcript of Proceedings, *Melendres*, No. 07-cv-
6 2513 (March 20, 2015)). Substantial issues therefore remain in formulating relief to
7 remedy the entirety of the defendants’ misconduct. “Timeliness presents no automatic
8 barrier to intervention in post-judgment proceedings where substantial problems in
9 formulating relief remain to be resolved.” *Hodgson*, 473 F.2d at 129.

10 Indeed, a motion to intervene under Section 902 is timely even years after
11 remedial orders have been in place when the court is considering whether additional
12 relief is required. In *Carter v. Sch. Bd. of W. Feliciana Parish*, 569 F. Supp. 568 (M.D.
13 La. 1983), the United States moved to intervene in a school desegregation case more than
14 18 years after it began and over 13 years since the court approved the principal remedial
15 desegregation plan. *Id.* at 569-70. The United States moved to participate in proceedings
16 to determine appropriate additional remedies to address ongoing discrimination, and the
17 court held that “within the flexibility required in matters of this nature, the motion of the
18 United States is ‘timely.’” *Id.* at 571; *see also United States v. Jefferson Cnty. Bd. of*
19 *Educ.*, 372 F.2d 836, 896 (5th Cir. 1966) (the United States’ post-judgment motion to
20 intervene under Section 902 was timely when filed as the court was considering
21 appropriate relief).

22 Here, the United States moved to intervene shortly after the Defendants’ recently
23 admitted contumacious conduct, shortly after the parties reached settlement agreements
24 in the United States’ related case resolving the claims that do not overlap with *Melendres*,
25 and shortly after the court in that case granted summary judgment in favor of the United
26 States on its discriminatory policing claims. The United States must participate in the
27 determination of additional remedies to protect its interests in ensuring that the equal
28 protection violations committed by the defendants are remedied, and that the defendants’

1 contempt of court in this case does not negatively impact the United States' enforcement
2 of civil rights laws in similar police misconduct cases throughout the country.¹ The
3 United States has moved to intervene expeditiously and without delay as the need for
4 additional remedies to address the defendants' contempt of court has become apparent.

5 Moreover, if not granted intervention, the additional remedies will impact the
6 availability of remedies in the United States' related case. Although the Court in the
7 United States' case certainly has the power to order additional and complementary
8 remedies addressing the same conduct at issue in *Melendres*, including substantially
9 identical remedies that could be enforced by the United States, it must take care not to
10 order remedies that are duplicative of or inconsistent with the remedies ordered in
11 *Melendres*. The remedies ordered in *Melendres* therefore likely occupy the field of
12 available remedies and make the crafting of remedies available in the United States' case
13 significantly more challenging. If granted intervention, as previously indicated, the

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15 ¹ As the United States previously has indicated, absent a formal referral for
16 criminal prosecution to the United States Attorney's Office, the United States cannot
17 participate in proceedings concerning any of the defendants' potential criminal liability
18 for contempt of court. See United States' Notice Regarding Participation in Settlement
19 Negotiations, *Melendres*, No. 2:07-cv-2513 (D. Ariz. March 10, 2015), ECF No. 924. In
20 contrast, however, the United States' participation in proceedings concerning appropriate
21 civil remedies for the defendants' contempt of court is necessary to protect the United
22 States' interests as described above. Moreover, through its work in other civil rights
23 cases involving police misconduct, including discriminatory policing, the United States
24 has developed specialized expertise that may benefit the Court and the parties in the
25 enforcement of the Court's remedial orders in this action. Exemplary remedial order
26 cases include *United States v. City of Albuquerque*, 14-1025 (D.N.M. filed Nov. 14,
27 2014); *United States v. Puerto Rico*, 12-cv-2039 (D.P.R. filed Dec. 21, 2012); *United*
28 *States v. Town of East Haven*, 12-cv-1652 (D. Conn. filed Nov. 20, 2012); *United States*
v. City of Seattle, 12-cv-1282 (W.D. Wash. filed July 27, 2012); *United States v. City of*
New Orleans, 12-cv-1924 (E.D. La. filed July 24, 2012); *United States v. Territory of the*
Virgin Islands, 08-cv-158 (D.V.I. filed Dec. 23, 2008); *United States v. City of Detroit*,
03-72258 (E.D. Mich. filed June 12, 2003); *United States v. City of Los Angeles*, 00-cv-
11769 (C.D. Cal. filed Nov. 3, 2000); *United States v. City of Pittsburgh*, 97-cv-354
(W.D. Pa. filed Feb. 26, 1997).

1 United States will not pursue any further relief in its parallel case beyond that provided
2 by the Settlement Agreements. No further issues would remain to be resolved in that
3 case, and the United States' intervention in this case will thus promote judicial economy
4 and consistent rulings and remedies in this Court.

5 **C. Lack of prejudice to other parties**

6 Finally, the other parties will not be prejudiced as a result from the United States'
7 intervention at this time. As the Ninth Circuit has made clear, the prejudice question in
8 timeliness determinations is not whether a party will be prejudiced by a party's
9 intervention of right itself (claims of prejudice cannot defeat intervention of right), but
10 whether a party will be prejudiced from any delay in bringing the motion to intervene.
11 *See Oregon*, 745 F.2d at 553. Because the United States seeks only to intervene in future
12 proceedings so as to ensure the defendants' compliance with all remedial orders in this
13 case, neither the plaintiffs nor the defendants are prejudiced by any delay of the United
14 States' motion. *See Hodgson*, 473 F.2d at 129-130 (where "the proposed intervenors
15 expressly disavowed any desire to reopen any previously-litigated question, and sought
16 only to participate in the remedial, and if necessary the appellate, phases of the case,"
17 intervention would "not appear to impose any untoward burden on [the other parties] or
18 the court."); *Pub. Citizen*, 858 F.2d at 786 ("Because Public Citizen sought to litigate
19 only the issue of the protective order, and not to reopen the merits, we find that its
20 delayed intervention caused little prejudice to the existing parties in the case.").

21 Indeed, Defendants Arpaio and Maricopa County, both parties to the United
22 States' related case, will not be prejudiced by the United States' intervention because it
23 will resolve all remaining unsettled claims in the United States' case. If the United States
24 is granted intervention here, the United States will not pursue any further relief in its
25 parallel case beyond that provided by the Settlement Agreements. Intervention will thus
26 also promote judicial economy and consistent rulings and remedies in this Court. As the
27 Ninth Circuit recognizes, "[a] liberal policy in favor of intervention serves both efficient
28 resolution of issues and broadened access to the courts." *Wilderness Soc. v. U.S. Forest*

1 *Serv.*, 630 F.3d 1173, 1179 (9th Cir. 2011); *cf. id.* (noting that “the ‘interest’ test [of Rule
2 24(a)(2)] is primarily a practical guide to disposing of lawsuits by involving as many
3 apparently concerned persons as is compatible with efficiency and due process.” (internal
4 quotations and citations omitted)).

5 The United States’ Motion to Intervene at this stage of the proceedings is timely.
6 Pursuant to Section 902 of the Civil Rights Act of 1964, the Attorney General has
7 certified that this case is of general public importance. *See* Exhibit 3. Accordingly, as
8 Section 902 grants an unconditional right for the United States to intervene in this case
9 and the United States’ motion is timely, the United States asks that the Court grant the
10 United States intervention in this case under Rule 24(a)(1).

11 **III. Permissive Intervention by the United States Is Also Warranted.**

12 A Court may permit anyone to intervene when an applicant shows:
13 (1) “independent grounds for jurisdiction;” (2) “the applicant’s claim or defense, and the
14 main action, have a question of law or a question of fact in common;” and (3) “the
15 motion is timely.” *Perry v. Proposition 8 Official Proponents*, 587 F.3d 947, 955 (9th
16 Cir. 2009) (citing *Northwest Forest Resource Council v. Glickman*, 82 F.3d. 825, 839
17 (9th Cir. 1996)). In federal-question cases, where an intervenor does not seek to bring
18 any new claims, as here, the “jurisdictional concern drops away.” *Freedom from Religion*
19 *Foundation, Inc. v. Geithner*, 644 F.3d 836, 844 (9th Cir. 2011). The United States’
20 claims in intervention have questions of law and fact in common with the main action
21 because they assert the same equal protection violation found to have occurred in this
22 case. *Compare* Exhibit 4 (Complaint in Intervention), *with Melendres v. Arpaio*, 989 F.
23 Supp. 2d 1025 (D. Ariz. 2013). Finally, as explained above, the United States’ Motion to
24 Intervene is timely because the defendants’ recently revealed and confirmed contempt of
25 court make clear that the United States’ active participation in this case is necessary for
26 the United States’ to protect its interests. Accordingly, if the Court finds that the United
27 States is not entitled to intervention as of right, the United States requests that the Court
28 exercise its discretion to grant the United States permission to intervene.

1 **Conclusion**

2 The Civil Rights Act of 1964 grants the United States an unconditional right to
3 intervene in this case upon timely motion. Considering the purpose of the United States'
4 motion—to intervene in proceedings going forward, and not to reopen previously
5 litigated matters—the United States' motion is timely. Additionally, granting
6 intervention will allow the United States not to pursue further relief on overlapping
7 portions of its related case, thereby promoting judicial economy and consistent rulings
8 and remedies in this Court. For the above reasons, the Court should grant the United
9 States' motion for leave to intervene as of right or, in the alternative, with permission of
10 the Court, and order that the United States' Complaint in Intervention, attached hereto as
11 Exhibit 4, be entered on the docket in these proceedings.

12 Respectfully submitted,

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CERTIFICATE OF SERVICE

I certify that on or about July 20, 2015, I used the Court's CM/ECF system to serve a true and correct copy of the foregoing filing on counsel of record.

/s/ Edward G. Caspar
EDWARD G. CASPAR