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**UNITED STATES DISTRICT COURT**  
**DISTRICT OF ARIZONA**

Ana Adlerstein; Jeff Valenzuela, and Alex  
Mensing;

*Plaintiffs,*

v.

United States Customs and Border  
Protection; Mark Morgan; United States  
Immigrations and Customs Enforcement;  
Matthew Albence; Federal Bureau of  
Investigation; and Christopher Wray;

*Defendants.*

CASE NO:

**COMPLAINT**

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**INTRODUCTION**

1  
2 1. When Ana Adlerstein, a journalist by training and a humanitarian  
3 volunteer, traveled to the United States Port of Entry in Lukeville, Arizona to observe a  
4 young migrant present an asylum claim, border officers arrested her. They took Ms.  
5 Adlerstein’s belongings, patted her down, ran hands underneath her bra lining, and  
6 confined her barefoot in a cold, window-less holding cell for four hours. When she  
7 protested, a border official dismissed her complaints and announced, “The Fourth  
8 Amendment doesn’t apply here.”

9 2. Plaintiffs disagree. The government’s powers are not limitless. It cannot  
10 target people for intrusive surveillance, detention, searches, and interrogation because of  
11 their expressive political activity protected under the First Amendment. And it cannot use  
12 its border control powers—to regulate the import of goods, verify travelers’ identities,  
13 and stop the entry of contraband—to conduct suspicionless fishing expeditions for  
14 criminal activity unconnected to border enforcement that it could not conduct within the  
15 country.

16 3. Plaintiffs are three humanitarian activists against whom Defendants have  
17 used the border inspection process as a license to conduct repeated, lengthy, intrusive  
18 seizures, including detentions, searches, and interrogations—without any connection to  
19 legitimate border control functions. Defendants, three government agencies and their  
20 directors, have subjected each Plaintiff to repeated mistreatment even though Plaintiffs  
21 did not commit any crime, violate any customs or border regulation, or engage in any  
22 other activity that could reasonably give rise to a suspicion of criminality.

23 4. For example, Plaintiff Jeff Valenzuela, a photographer and humanitarian  
24 volunteer, attempted to drive back into the United States at a port of entry in San Diego.  
25 When he arrived, border officers walked to his car, ordered him out, handcuffed him, and  
26 marched him into their offices. They took his belongings, searched his bags, and shackled  
27 him by his ankles to a steel bench. They left him there, chained, for hours. Eventually  
28 they brought him to a small room where they interrogated him about his volunteer work,

1 his associations, and his political beliefs.

2 5. Plaintiff Alex Mensing crossed into the United States from Mexico twenty-  
3 eight times during a period of six months between June 2018 and October 2019. On  
4 *twenty-six* of those entries, agents summarily referred him for “secondary inspection,”  
5 which for him included detention, searches, and repeated interrogation. During these  
6 interrogations, officers repeatedly asked him the same questions about his work, his  
7 finances, his associations, and his personal writings. These seizures became a routine part  
8 of his life: cross the border, get detained for hours, and be forced to answer the same  
9 questions by the government.

10 6. Together, Plaintiffs—all of whom enjoy the unqualified right as United  
11 States citizens to return to their country of nationality—faced repeated and prolonged  
12 detentions and interrogations at the border. Because Defendants have engaged in these  
13 intrusive practices in the absence of any reasonable suspicion of criminal activity, and  
14 because these practices have no connection to the purpose of border inspections, they  
15 violate the Fourth Amendment. And because Defendants maintain records of Plaintiffs’  
16 activities and associations, and targeted them for surveillance based upon these activities  
17 and associations, Defendants’ practices also violated the First Amendment and related  
18 federal law.

19 **JURISDICTION**

20 7. This Court has subject matter jurisdiction over this action under 28 U.S.C.  
21 § 1331 and 5 U.S.C. § 552a. Because this lawsuit alleges violations of the United States  
22 Constitution and a federal statute, it raises questions of federal law.

23 8. This Court has authority to grant damages under 5 U.S.C. § 552a,  
24 declaratory relief under 28 U.S.C. §§ 2201 and 2202, and injunctive relief (including the  
25 expungement of records) under the Constitution and 5 U.S.C. § 552a.

26 **VENUE**

27 9. Venue is proper under 28 U.S.C. § 1391(b) because a substantial part of the  
28 events or omissions giving rise to the claims herein occurred in this District, and because

1 Defendants are subject to the court’s personal jurisdiction in this District.

2 **PARTIES**

3 **I. Plaintiffs**

4 **A. *Ana Adlerstein***

5 10. Plaintiff Ana Adlerstein is a journalist and human rights defender with  
6 more than ten years of experience in humanitarian action, journalism, and storytelling.  
7 Ms. Adlerstein’s reporting focuses on international human rights, migration, and  
8 refugees. Her stories have appeared in various programs, including National Public  
9 Radio’s Morning Edition, This American Life, and Up First, as well as WNYC’s Snap  
10 Judgment. She also has produced stories for Latino USA, Love + Radio, Gimlet Creative,  
11 and The Heart. Ms. Adlerstein’s print reporting has appeared for NPR Digital, the  
12 Guardian, and BuzzFeed. She has also served as a consultant in the development of  
13 podcasts for clients such as Audible, Inc., CNN, and KQED.

14 11. Ms. Adlerstein has also worked with immigrant and refugee communities  
15 in the United States, Mexico, and Greece. Most recently in the United States, Ms.  
16 Adlerstein lived and worked in the small border town of Ajo, Arizona. While in Ajo, Ms.  
17 Adlerstein volunteered with other humanitarians working to support immigrants. With  
18 them, she coordinated and produced media reports about the challenges asylum seekers  
19 and humanitarian actors face in Southern Arizona. She also accompanied asylum seekers  
20 to the local United States Port of Entry in Lukeville.

21 12. Ms. Adlerstein is also a member of the Network on Humanitarian Action,  
22 an international academic network created to promote education, training, and research  
23 among humanitarian activists.

24 13. She earned her Bachelor of Art’s degree in international intercultural  
25 studies from Pitzer College in 2011, and is completing a Master’s degree in humanitarian  
26 action from Duesto University in Bilbao, Spain. She is a United States citizen. Her  
27 permanent residence is in Portland, Maine.

28

1           **B.     *Jeff Valenzuela***

2           14.     Plaintiff Jeff Valenzuela is a photographer and teacher. He is an organizer  
3 and member of Pueblo Sin Fronteras (“PSF”). PSF is a transborder organization made up  
4 of human rights defenders of diverse nationalities who provide humanitarian assistance to  
5 migrants. PSF activists also monitor and raise awareness of human rights abuses against  
6 migrants and refugees in Mexico and the United States. Since 2017, Mr. Valenzuela has  
7 actively documented, via photography, the humanitarian work in which he has been  
8 involved, using the medium to spread awareness about migrants in the U.S.-Mexico  
9 border region.

10           15.     Mr. Valenzuela is a United States citizen and currently resides in Tijuana,  
11 Mexico.

12           **C.     *Alex Mensing***

13           16.     Plaintiff Alex Mensing is an experienced human rights activist who has  
14 dedicated much of his work to assisting migrants and refugees in the United States and  
15 Mexico. Mr. Mensing is also a volunteer and organizer with PSF. He assists the  
16 organization in many of its core project areas, including providing humanitarian support  
17 to asylum seekers traveling to the United States, connecting migrants with legal counsel,  
18 coordinating the donation of food and clothing, and speaking out publicly in support of  
19 migrants and their rights.

20           17.     Mr. Mensing is a trained legal assistant, having last served as one at the  
21 University of San Francisco’s Immigration and Deportation Defense Law Clinic. Mr.  
22 Mensing earned his Bachelor’s degree from American University in 2010. He is a United  
23 States citizen. His permanent residence is in Petaluma, California. He currently lives in  
24 Tijuana, Mexico.

25           **II.     Defendants**

26           18.     Defendant United States Customs and Border Protection (“CBP”) is the  
27 agency within the Department of Homeland Security (“DHS”) responsible for policing  
28 the borders, coastlines, and ports of entry of the United States. CBP is an agency of the

1 United States government within the meaning of the Privacy Act.

2 19. Defendant Mark Morgan is the Acting Commissioner of CBP. As head of  
3 the agency, Mr. Morgan oversees all CBP operations, including its investigations,  
4 surveillance operations, and border control functions along the United States-Mexico  
5 border. He is named in his official capacity.

6 20. Defendant Immigration and Customs Enforcement (“ICE”) is the agency  
7 within DHS responsible for managing all aspects of the immigration enforcement  
8 process. ICE apprehends, incarcerates, and removes noncitizens from the United States.  
9 Homeland Security Investigations (“HSI”) is a component of ICE and DHS’s largest  
10 investigative arm, employing over 6,000 special agents in 30 field offices. HSI special  
11 agents are tasked with gathering intelligence and investigating violations of various  
12 immigration and border-related criminal laws. HSI also houses the Office of Intelligence  
13 and International Operations, both subcomponents dedicated to international intelligence  
14 gathering and responsible for collecting intelligence for use within HSI and by other DHS  
15 agencies. ICE and HSI are agencies of the United States government within the meaning  
16 of the Privacy Act.

17 21. Defendant Matthew Albence is the Acting Director of ICE. Among other  
18 duties, Mr. Albence oversees the operation of ICE and its components, including HSI. He  
19 is named in his official capacity.

20 22. Defendant Federal Bureau of Investigation (“FBI”) is the principal federal  
21 law enforcement agency housed within the Department of Justice. Among other  
22 responsibilities, it is tasked with investigating violations of federal criminal law and  
23 collecting and maintaining intelligence records on individuals its agents investigate.  
24 Upon information and belief, the FBI collaborates with CBP and ICE’s HSI in their  
25 investigation and surveillance of Plaintiffs. The FBI is an agency of the United States  
26 government within the meaning of the Privacy Act.

27 23. Defendant Christopher A. Wray is the Director of the FBI. In his role, Mr.  
28 Wray directs and oversees the operations of the FBI, including work the agency performs

1 in its field offices nationwide. He is named in his official capacity.

2 **STATEMENT OF FACTS**

3 **I. The federal government unlawfully surveils and seizes United States citizen**  
4 **activists at the border.**

5 24. Plaintiffs participate in an informal network of civil society organizations  
6 and individual humanitarian activists that support migrants and refugees in Mexico,  
7 Central America, and the United States.<sup>1</sup> All three Plaintiffs repeatedly crossed the border  
8 and re-entered the United States as part of their humanitarian activities.

9 25. Even though Plaintiffs are United States citizens, Defendants targeted each  
10 Plaintiff for surveillance, detention, intrusive searches accompanied by excessive  
11 physical restraint, and intensive interrogation at the border (hereinafter “intrusive  
12 seizures”) because of their lawful humanitarian activities, in violation of federal statutory  
13 and constitutional law. In doing so, Defendants illegally exploited their authority to  
14 conduct border inspections to subject Plaintiffs to intrusive seizures unconnected to the  
15 purpose of border inspections.

16 26. Defendants’ surveillance and intrusive seizures of activists occurred across  
17 the Southwest border states, including in Arizona and California. For instance, according  
18 to a recently leaked confidential FBI document produced out of the FBI’s field office in  
19 Phoenix, the agency gathered intelligence on individuals and groups protesting United  
20 States immigration policies.<sup>2</sup> The document, styled as an “External Intelligence Note”  
21 and dated May 30, 2019, describes border activist groups as “anarchist extremists,” and,  
22 according to the reporters who published the document, states that the “the bureau is

23  
24 <sup>1</sup> AMNESTY INTERNATIONAL, ‘Saving lives is not a crime’: Politically motivated  
25 legal harassment against migrant human rights defenders by the USA (2019) at 6,  
<http://bit.ly/SavingLivesAmnesty>.

26 <sup>2</sup> Jana Winter & Hunter Walker, *Exclusive: Document reveals the FBI is tracking*  
27 *border protest groups as extremist organizations*, YAHOO NEWS (Sep. 4, 2019),  
28 <https://news.yahoo.com/exclusive-document-reveals-the-fbi-is-tracking-border-protest-groups-as-extremist-organizations-170050594.html>.

1 tracking border protest groups and labeling them a source of potential violence,” even  
2 though “almost all of the evidence cited in the report involved nonviolent protest  
3 activity.”<sup>3</sup>

4 27. The sources for the leaked Note are listed as including both a “human  
5 source with direct access” to the target organizations during a period between May 2018  
6 and February 2019 (during which the majority of Plaintiffs’ seizures occurred), as well as  
7 “DHS open source intelligence collection.” Upon information and belief, “DHS open  
8 source intelligence collection” refers to the FBI’s reliance on ICE and CBP surveillance  
9 and intelligence gathering operations, demonstrating close relationships between  
10 Defendant agencies in surveilling Arizona-based immigrant activist groups.

11 28. Likewise, Defendants run another surveillance program dubbed “Operation  
12 Secure Line,” a government operation “designated to monitor the migrant caravan.”<sup>4</sup>  
13 Under the operation, starting in May 2018 and escalating in December 2018 and January  
14 2019, officers of Defendants CBP, FBI, and ICE began surveilling and intrusively seizing  
15 activists and legal workers at the border—including Plaintiffs.<sup>5</sup>

16 29. A leaked internal DHS email dated December 1, 2018 from David Shaw,  
17 the Special Agent in Charge of the San Diego HSI office, to all his subordinate agents,  
18 stated that HSI is “increasing our intelligence collection efforts” in response to the  
19 migrant caravan.<sup>6</sup> Shaw instructed agents to “question available sources of information to

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20 <sup>3</sup> *Id.*

21 <sup>4</sup> Tom Jones, et al., *Source: Leaked Documents Show the U.S. Government*  
22 *Tracking Journalists and Immigration Advocates Through a Secret Database*, NBC 7  
23 SAN DIEGO (Mar. 6, 2019), <http://bit.ly/NBC7story>.

24 <sup>5</sup> Ryan Devereaux, *Journalists, Lawyers, and Activists Working on the Border*  
25 *Face Coordinated Harassment From U.S. and Mexican Authorities*, THE INTERCEPT  
26 (Feb. 8, 2019), <https://theintercept.com/2019/02/08/us-mexico-border-journalists-harassment/>; Kate Morrissey, *Volunteers, Activists, Journalists Interrogated at Border*  
27 *About Caravan*, THE SAN DIEGO UNION-TRIBUNE (Feb. 11, 2019), <http://bit.ly/2XWuPfp>  
28 (describing volunteers, activists, and journalists detained and interrogated at the border).

<sup>6</sup> Mari Payton et al., *Leaked Email Reveals How Federal Agents Used Confidential*  
*Sources and Informants to Gather Information about Migrant Caravan*, NBC 7 SAN  
DIEGO (Mar. 8, 2019), <http://bit.ly/2SgyYGG>.

1 include Confidential Informants (C/Is) and Sources of Information (SOIs) regarding the  
2 migrants, the caravan and it's [sic] leaders, and any criminal or cartel related actions  
3 concerning migrants or the caravan.”<sup>7</sup> All information received was to be “documented as  
4 per standard operating procedures” and forwarded to the agency’s Chief Intelligence  
5 Officer.<sup>8</sup> The email further stated that the information “is being collected locally through  
6 the Incident Command Center, our SIG agents and IRS, and being routed through  
7 Headquarters [in Washington D.C.].”<sup>9</sup> The reference to intelligence routed through  
8 Washington demonstrates the national scope of this surveillance and intrusive seizure  
9 program.

10 30. One month later, Defendants created a secret database of 59 individuals—  
11 including two of the three Plaintiffs—who associated with or otherwise supported  
12 migrants seeking asylum in the United States.<sup>10</sup> Many of them, like Plaintiffs, are United  
13 States citizens. One of the purposes of the list was to memorialize “who officials think  
14 should be targeted for screening at the border” and for further scrutiny, including  
15 revocations of travel privileges and international alerts limiting the targets’ ability to  
16 travel expeditiously.<sup>11</sup> All three Defendant agencies jointly manage and access the list  
17 and intrusively seized the individuals included therein.

18 31. In response to a letter signed by a coalition of more than 100 organizations  
19 expressing opposition to Defendants’ surveillance program, CBP conceded that it “may  
20 inconvenience law-abiding persons in our efforts to detect, deter, and mitigate threats to  
21 our homeland,” but nonetheless defended the program and made clear the agency’s intent  
22 to continue it.<sup>12</sup>

23 32. Defendants’ surveillance and intrusive seizures of Plaintiffs across the

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24 <sup>7</sup> *Id.*

25 <sup>8</sup> *Id.*

26 <sup>9</sup> *Id.*

<sup>10</sup> *See* Jones, *supra* note 4.

27 <sup>11</sup> *Id.*

28 <sup>12</sup> Randy J. Howe (Executive Director of CBP’s Office of Field Operations), Letter to Mana Azarmi (May 9, 2019), available at <http://bit.ly/2Sw6YNZ>.

1 Southwest involved coordination between Defendant CBP, responsible for the border  
2 seizures, Defendant ICE's HSI, responsible for the interrogations, and Defendant FBI,  
3 which provided analysis and support to the other agencies.

4 **II. The government surveilled and intrusively seized Plaintiffs at the border.**

5 **A. *Defendants unlawfully arrested Ana Adlerstein in Lukeville, Arizona***  
6 ***for accompanying an asylum seeker to the port.***

7 33. Plaintiff Ana Adlerstein is a longtime human rights volunteer and activist  
8 with a background in journalism and storytelling. Defendants subjected her to an  
9 unlawful arrest at the border because of her attempt to accompany an asylum seeker to a  
10 port of entry.

11 34. Ms. Adlerstein began accompanying asylum seekers to the Lukeville Port  
12 of Entry on November 27, 2018. On that day, she traveled to Lukeville accompanying a  
13 Guatemalan man who intended to present himself lawfully at the port to seek asylum.  
14 CBP officials denied the man access to the port, however, and pushed him back from the  
15 border.

16 35. Following this incident, Ms. Adlerstein continued volunteering in Ajo,  
17 Arizona and neighboring Sonoyta, Mexico throughout the winter of 2018–19.

18 36. On March 6, 2019, Ms. Adlerstein and a few of her fellow volunteers  
19 accompanied a group of sixteen individuals—eight adults and eight children—traveling  
20 from Sonoyta to the Lukeville Port to seek asylum. When the group arrived at the port,  
21 Ms. Adlerstein witnessed CBP officials physically accost these sixteen individuals,  
22 including ripping children from their parents' arms.

23 37. Ms. Adlerstein did not cross into the United States with the group. She  
24 instead did so that evening, at which time CBP officials detained her and directed her to  
25 secondary screening.

26 38. On May 5, 2019, Ms. Adlerstein planned to accompany an asylum seeker  
27 from Honduras to the Lukeville Port of Entry. Four days earlier, this individual had  
28 presented in Lukeville, but CBP officials turned her away. Ms. Adlerstein planned to

1 accompany the asylum seeker to the port on May 5 to ensure she was not turned away  
2 again. For further assurances, Ms. Adlerstein arranged for the individual's immigration  
3 lawyer to contact Lukeville officials in advance and inform them that his client intended  
4 to arrive at the port later that day.

5 39. That afternoon, at around 3 p.m., the asylum seeker approached the  
6 Lukeville Port of Entry alone. Ms. Adlerstein stood some distance from the port on the  
7 Mexican side of the border, and observed CBP officials again refuse the asylum seeker  
8 entry. Ms. Adlerstein then approached the port and asked the border officials why the  
9 individual was denied entry. A CBP officer apologized and said, "We're processing  
10 another family," and asked if Ms. Adlerstein and the asylum seeker could return in a  
11 couple of hours.

12 40. Consistent with this instruction, the asylum seeker returned to the port at 5  
13 p.m., with Ms. Adlerstein following some distance behind on the Mexican side of the  
14 border. When they arrived, a supervisory CBP officer named Williams stormed out of the  
15 port and yelled, "How many?" in Ms. Adlerstein's direction. Another CBP officer  
16 standing outside the port building held up one finger. Williams responded, "Ok! One  
17 asylum-seeker, and an illegal alien smuggler," referring to Ms. Adlerstein.

18 41. By this point, Ms. Adlerstein was on the American side of the border  
19 (demarked by a dotted yellow line on the ground), but did not intend to cross with the  
20 Honduran asylum seeker into the United States. CBP officials nevertheless arrested her.

21 42. Officer Williams walked the asylum seeker and Ms. Adlerstein to an office  
22 inside the port, repeatedly calling Ms. Adlerstein an "illegal alien smuggler." At one  
23 point, he said, "You know, I could arrest you for this," and then later repeated, "I'm  
24 going to arrest you for this."

25 43. In response to these threats and concerned for her safety, Ms. Adlerstein  
26 asked, "Am I under arrest?" Williams responded, "Yes." Confused, Ms. Adlerstein again  
27 asked whether she was under arrest. Officer Williams again responded, "Yes."

28 44. Ms. Adlerstein, now terrified of what was happening and fearing she would

1 be interrogated, informed Officer Williams that she wished to speak to her lawyer. She  
2 showed the CBP officials a letter written on her behalf from the American Civil Liberties  
3 Union Foundation of Southern California. The letter stated that its signatory, Mohammad  
4 Tajsar (one of Plaintiffs' counsel), represented Ms. Adlerstein for purposes of her travel  
5 back into the United States from Mexico; that Ms. Adlerstein, as a United States citizen,  
6 is entitled to return to the United States as a matter of law; and that Ms. Adlerstein would  
7 refuse to answer any questions beyond those necessary to identify her as a citizen. *See*  
8 Exhibit A.

9 45. Officer Williams took the letter, but did not read it. Instead, he threw it on a  
10 nearby desk and said, "Tell your lawyer to come down here. We'll arrest him too."

11 46. Border officials then took Ms. Adlerstein to a small concrete cell. It had  
12 one toilet and one sink, a long bench, and four walls with an open roof. A female officer  
13 appeared and searched Ms. Adlerstein's person by spreading her legs, aggressively  
14 patting her down, and inspecting her body (including under the wiring of her bra). The  
15 officer offered Ms. Adlerstein a glass of water and a thermal blanket. Ms. Adlerstein  
16 accepted both and sat down in the cell.

17 47. Later, another official arrived to fingerprint Ms. Adlerstein and ask her  
18 questions to fill out some forms. Ms. Adlerstein continued to insist on a conversation  
19 with her lawyer throughout her processing, and resisted providing her address to this  
20 official. Hearing that Ms. Adlerstein refused to provide her address, another official  
21 appeared at her cell and asked her to provide her address so that "you can get out of  
22 here." This official informed Ms. Adlerstein that "We can't hold you for more than eight  
23 hours, but we can hold you for up to eight hours." Ms. Adlerstein then provided her  
24 permanent address, only because she believed her failure to do so would result in an even  
25 more prolonged detention.

26 48. While she was arrested and locked away in her cell, CBP officers denied  
27 Ms. Adlerstein's requests to make any telephone calls. One of the officers did contact  
28 Ms. Adlerstein's mother to inform her that her daughter had been arrested, but refused to

1 allow Ms. Adlerstein to speak directly to her mother.

2 49. Throughout her detention, various officers at numerous times accused Ms.  
3 Adlerstein of “smuggling illegal aliens” and violating 8 U.S.C. § 1324 (the federal statute  
4 criminalizing harboring certain undocumented immigrants), despite the absence of any  
5 evidence she had done so.

6 50. As the hours went by, Ms. Adlerstein became increasingly concerned for  
7 her wellbeing. The cell was cold, she was barefoot, and the headache which she entered  
8 her cell with began to intensify.

9 51. By around 9 p.m., four hours into her detention and with no end in sight,  
10 Ms. Adlerstein began banging on the doors of the cell and yelling. An officer appeared at  
11 the cell door and asked, “What do you want?” Ms. Adlerstein responded by asking “Why  
12 are you detaining me?” The officer responded, “There is an ongoing investigation, it  
13 won’t take long.”

14 52. Ms. Adlerstein asked the officer, “How long can you detain me?” He  
15 replied, “Indefinitely.”

16 53. Ms. Adlerstein again asked if she could speak with her lawyer. He  
17 responded, “No, because there aren’t any charges yet.”

18 54. As Ms. Adlerstein became increasingly concerned and upset, she told the  
19 officer that he and his colleagues were violating her rights and detaining her for far too  
20 long. He dismissed her complaints, stating, “The Fourth Amendment doesn’t apply here.”  
21 Multiple border officials repeated this same phrase to Ms. Adlerstein during her  
22 detention.

23 55. Ms. Adlerstein eventually demanded the officers call her an ambulance, as  
24 her headache had become unbearable. In response, an officer ultimately took her out of  
25 the cell and brought her into the nearby office. There, officers informed her that they  
26 could release her but that she needed to give them her contact information. At that time, a  
27 CBP officer told her: “There’s an ongoing investigation, which is why I’m holding you  
28 so long.” He informed her that “HSI wants to do a deferred interview,” explaining that

1 this was the reason the officials needed her contact information. Ms. Adlerstein,  
2 understanding that she would not be released without disclosing her contact information,  
3 finally provided it against her will. The officers then released her.

4 56. Approximately ten days later, an HSI official, James Mike Stanton,  
5 contacted Ms. Adlerstein by telephone and asked to speak with her regarding her  
6 experience. Ms. Adlerstein's counsel asked that he provide the questions he wished her to  
7 answer in writing. Mr. Stanton never did.

8 57. Following her May 5 arrest, Ms. Adlerstein traveled to Mexico three times,  
9 twice when driving her own car and once driving in a friend's vehicle. Ms. Adlerstein  
10 was not accompanying or observing any asylum seekers on any of these three occasions.  
11 Nonetheless, on the two occasions she drove her own vehicle, May 9 and May 11, Ms.  
12 Adlerstein's vehicle was stopped at the U.S.-Mexico border by U.S. border officials who  
13 referred her to secondary inspection and searched her vehicle. Each of these secondary  
14 detentions lasted approximately fifteen minutes. On the other occasion, she was let  
15 through without incident.

16 58. Because of her May 5 arrest, Ms. Adlerstein stopped legally accompanying  
17 individuals at Lukeville, and dramatically cut her lawful volunteer work in Sonoyta, as  
18 she is scared to continue her work on behalf of asylum seekers. Ms. Adlerstein fears that  
19 Defendants will continue to subject her to unlawful detention and arrest at the border,  
20 particularly if she were to accompany migrants. Given that border officers justified her  
21 arrest by claiming she illegally smuggled an asylum seeker when accompanying the  
22 individual, Ms. Adlerstein's fear is well-founded.

23 59. This fear prevented Ms. Adlerstein from volunteering at the border. Despite  
24 planning on doing so in the future, she stopped observing migrants who wished to present  
25 asylum claims at the Lukeville Port of Entry, fearing that Defendants' officers would  
26 arrest her again. For instance, shortly after her arrest, management at a Sonoyta-based  
27 migrant shelter informed Ms. Adlerstein that a woman and her child had arrived at the  
28 shelter and had planned on presenting themselves at the Lukeville port to seek asylum.

1 Shelter management asked if Ms. Adlerstein would observe the woman and her child  
2 presenting themselves at the border. In large part due to her arrest, Ms. Adlerstein refused  
3 and informed management that she felt unsafe accompanying the woman given Ms.  
4 Adlerstein's recent arrest.

5 60. Defendants' arrest also prevented Ms. Adlerstein from creating an asylum  
6 clinic based out of Sonoyta, a project she had been working on for months prior to her  
7 arrest. In conjunction with immigration lawyers with whom she had been  
8 communicating, Ms. Adlerstein developed a program that would connect asylum seekers  
9 with lawyers who could provide legal advice to migrants who sought it, and that would  
10 facilitate the observation of asylum seekers presenting asylum claims at Lukeville.  
11 Among other tasks, Ms. Adlerstein planned on interfacing directly with Lukeville border  
12 officers to develop the safest and most efficient process for asylum seekers to present  
13 themselves at the port.

14 61. Ms. Adlerstein also planned on becoming a program director for this new  
15 clinic. However, following her arrest, these plans collapsed. Ms. Adlerstein could not  
16 ensure the safety of herself or others who might accompany asylum seekers to the port,  
17 and felt that Defendants' hostility to humanitarian volunteers made the formation of this  
18 clinic impossible.

19 62. The leaked May 30 External Intelligence Note, *see supra* ¶¶ 26–27, further  
20 confirmed Ms. Adlerstein's fear of further surveillance and arrest.

21 63. Ms. Adlerstein has never been arrested or convicted of any crime. Nor has  
22 she ever smuggled or trafficked migrants across the U.S.-Mexico border, or directed or  
23 knowingly assisted, encouraged, induced, or brought any migrants to enter the United  
24 States without authorization.

25 ***B. Defendants illegally maintain records about Jeff Valenzuela and Alex***  
26 ***Mensing and subjected them to repeated seizure at the border.***

27 64. Plaintiffs Jeff Valenzuela and Alex Mensing are long-time humanitarian  
28 activists and are volunteers with Pueblo Sin Fronteras, a transborder organization made

1 up of human rights defenders. PSF volunteers are driven by their basic belief that  
 2 migration is a human right, and that vulnerable populations of migrants deserve access to  
 3 necessities like food, clothing, shelter, and health care. PSF promotes accompaniment,  
 4 humanitarian assistance, leadership development, recognition of human rights,  
 5 coordination of know-your-rights trainings, and support to immigration detainees in the  
 6 United States and their families and communities in the United States and in Mexico.

7 65. Defendants’ intrusive seizure program collected an extraordinary amount of  
 8 information about Plaintiffs Valenzuela and Mensing. Both Plaintiffs are included in the  
 9 Operation Secure Line “list” of targets. For every individual on that list, the database  
 10 includes their photograph, their name, their date of birth, their “country of  
 11 commencement,” and their alleged “role” within the larger cross-border migrant support  
 12 network. The list also includes information about whether Defendants placed an alert on  
 13 the person (under a space called “Alert Placed”), whether Defendants detained, arrested,  
 14 or interviewed a person (demarcated by a colored “X” mark over their photo), and whether  
 15 the United States government revoked their visa or Trusted Traveler pass (under a space  
 16 called “Disposition”).

17 66. The Secure Line list shows Plaintiffs Alex Mensing and Jeff Valenzuela as  
 18 follows:



28 67. In addition to the list itself, Defendants also created separate, individual

1 dossiers on each person in the database containing private and First Amendment-  
2 protected information. In the case of one dossier, Defendants amassed a trove of records  
3 about the individual, “including specific details about the car she drives, her mother’s  
4 name, and her work and travel history,” as well as information that describes her  
5 associational activity with migrants and other humanitarian organizations.<sup>13</sup> Upon  
6 information and belief, Defendants maintain dossiers of Plaintiffs Alex Mensing and Jeff  
7 Valenzuela containing similar private First Amendment-protected information.

8 **1. Jeff Valenzuela**

9 68. Mr. Valenzuela is a long-time humanitarian activist and organizer. He has  
10 volunteered with PSF since the middle of 2018. Prior to that, Mr. Valenzuela provided  
11 humanitarian assistance to migrants in Tijuana who had arrived in the city after traveling  
12 through Mexico.

13 69. Beginning in October 2018, Mr. Valenzuela began more actively  
14 volunteering with migrants traveling through Mexico. In early November 2018, for  
15 example, Mr. Valenzuela traveled to Tijuana, where he met with locals and authorities  
16 and helped establish a migrant shelter at the Benito Juarez sports complex.

17 70. Mr. Valenzuela has had a lifetime of travel across the border between  
18 California and Mexico. Prior to July 2018 (when he began the bulk of his volunteer work  
19 with migrants in Mexico), he had only been referred to secondary inspection once.  
20 Beginning in December 2018, however, Defendants identified Mr. Valenzuela as a  
21 person of interest, began surveilling his activities and his work, and targeted him for  
22 intrusive seizures at the border.

23 71. On December 26, 2018, Mr. Valenzuela traveled into the United States via  
24 the PedWest pedestrian port within the larger San Ysidro Port of Entry. After presenting  
25 his passport, Defendants referred Mr. Valenzuela to secondary screening. A CBP officer  
26 in a waiting room at the port then instructed Mr. Valenzuela to leave his wallet and  
27

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28 <sup>13</sup> Jones, *supra* note 4.

1 telephone in the room's counter.

2 72. After he had waited for two hours, two plainclothes officers, whom upon  
3 information and belief were HSI officers, escorted Mr. Valenzuela into an interview  
4 room. They began asking him a series of questions about himself, his work, about the  
5 caravan generally, and about the condition of migrant shelters in Tijuana.

6 73. These officials asked Mr. Valenzuela what he did for work and what he was  
7 doing in Tijuana.

8 74. They then asked, "Are you part of an organization?" Mr. Valenzuela  
9 responded that he volunteered with several different organizations. The officials asked  
10 him to identify them, which he reluctantly did.

11 75. The officials also asked Mr. Valenzuela about conditions at a specific  
12 migrant shelter in Tijuana named El Barratel. As part of this line of questioning, one of  
13 the officials informed Mr. Valenzuela that their questions were designed to allow the  
14 officials to ascertain the conditions at the shelter, explaining that they needed to question  
15 "people like" Mr. Valenzuela in order to find out this information.

16 76. The questioning lasted approximately fifteen minutes. The officials took  
17 notes of the entire interrogation on notepads, then placed them in records available for  
18 other officials within the Defendant agencies to review.

19 77. When the questioning ended, one of the officials left the room and returned  
20 with Mr. Valenzuela's telephone. The officials then informed Mr. Valenzuela that they  
21 needed to review the contents of his telephone, saying, "It's standard procedure to make  
22 sure you don't have child pornography." They demanded he show them his phone's  
23 contents, and informed him that his refusal would result in its confiscation and delivery to  
24 a second location. They told him that he risked having his phone unlocked at this second  
25 location if he did not comply.

26 78. Fearing that he had no other choice, and not wanting to lose his mobile  
27 phone indefinitely, Mr. Valenzuela did as instructed. He allowed the officials to scroll  
28 through photographs on his telephone. The official perusing his phone periodically

1 stopped and asked questions about his photographs, wanting to know details about the  
2 pictures.

3 79. The officials eventually released Mr. Valenzuela after holding him for  
4 approximately two and a half hours. Mr. Valenzuela returned to Mexico that same day.

5 80. Two days later, on December 28, Mr. Valenzuela again attempted to cross  
6 the border from Mexico into the United States. This time, he crossed at San Ysidro via  
7 automobile.

8 81. When he pulled up to the initial port inspection area to hand his passport to  
9 a CBP officer, he was immediately flagged and referred to secondary inspection. Two  
10 officers then approached his vehicle. The officers abruptly asked him to exit the vehicle  
11 and demanded he place his hands behind his back. The officers then handcuffed him.  
12 “This is just standard procedure,” they claimed.

13 82. The officers then walked him to a window-less booking room past a  
14 discreet door nearby. It was a long room, with CBP officers stationed behind a counter.  
15 At that point, CBP agents removed his handcuffs and instructed Mr. Valenzuela to place  
16 his hands on the counter while they searched him and removed his belongings, including  
17 his wallet and telephone.

18 83. Officers then sat Mr. Valenzuela on a bench in the room and shackled his  
19 ankles with handcuffs to the bench’s steel legs. They held Mr. Valenzuela chained to the  
20 bench for four hours. They did not permit him to move from the bench except on two  
21 brief occasions, when they agreed to allow him use of a nearby restroom.

22 84. Four hours later, two other plainclothes officers came to Mr. Valenzuela  
23 and removed the cuffs at his ankles. They escorted him to an interview room with a metal  
24 table and metal stools, then positioned him across from them. After seating him in that  
25 intimidating setting, one officer sitting directly across from him, named Ochoa, began to  
26 aggressively interrogate Mr. Valenzuela while the other officer sat in a chair off to Mr.  
27 Valenzuela’s side. Both had notepads and took notes as Mr. Valenzuela answered their  
28 questions.

1           85.    “We figured you knew what this was about,” said Ochoa. Mr. Valenzuela  
2 understood Ochoa to mean that the officials wanted to speak to him about his  
3 humanitarian work with migrants.

4           86.    Given the intimidating setting and his fear of being chained up again for  
5 hours, Mr. Valenzuela felt pressured into responding to the questions. What followed was  
6 an interrogation that featured many of the same questions border officials asked him two  
7 days prior.

8           87.    The interrogation began with Ochoa asking Mr. Valenzuela where and with  
9 whom he lives. Mr. Valenzuela answered.

10          88.    Ochoa then asked what Mr. Valenzuela does for a living, and how he  
11 makes money. Feeling pressured to respond, Mr. Valenzuela reluctantly disclosed  
12 information.

13          89.    The agents eventually turned the subject of the questions to Mr.  
14 Valenzuela’s political beliefs. They asked him, “Why do you do what you do?” When  
15 Mr. Valenzuela responded, Ochoa stated, “I know you’re doing this from a humanitarian  
16 point of view. You’re doing the right—, what you think is the right thing.”

17          90.    The questioning lasted approximately fifteen minutes.

18          91.    At the conclusion of the questioning, the officers confiscated Mr.  
19 Valenzuela’s smartphone. They returned it to him approximately forty-five minutes to  
20 one hour later.

21          92.    When Mr. Valenzuela inspected the phone, he found that border officials  
22 had accessed the email application on his device, even refreshing it to pull more recent  
23 messages. He also discovered that most of the other applications on his device had been  
24 accessed.

25          93.    Mr. Valenzuela’s entire detention lasted approximately five hours.

26          94.    Approximately two weeks later, on January 9, 2019, Mr. Valenzuela  
27 traveled again via automobile through San Ysidro. Defendants again referred him to  
28 secondary inspection. Two plainclothes officers—upon information and belief, HSI

1 officials—walked up to Mr. Valenzuela’s vehicle to question him.

2 95. The officials informed Mr. Valenzuela that he should expect continued  
3 referrals to secondary inspection each time he crossed the U.S.-Mexico border. One of  
4 the officials informed Mr. Valenzuela that he had reviewed Mr. Valenzuela’s file, and  
5 asked if Mr. Valenzuela had any additional information to report since his prior  
6 detention.

7 96. The officer asked Mr. Valenzuela what he planned on doing in San Diego.  
8 He also asked if anything has changed regarding the caravan since the last questioning.

9 97. While the interrogation at his car continued, other CBP officials conducted  
10 a canine search of Mr. Valenzuela’s car.

11 98. At the conclusion of the vehicle search, one of the officers informed Mr.  
12 Valenzuela that the government did not want him “smuggling people” or “documents,”  
13 and that was the purpose of the secondary detention. This episode lasted approximately  
14 forty minutes.

15 99. Mr. Valenzuela next crossed into the United States on January 10, 2019,  
16 when Defendants again referred him to secondary inspection. While attempting to cross  
17 on foot at PedWest, a CBP officer called Mr. Valenzuela to him and asked a few  
18 questions, including where he was headed, whether he would be returning to Tijuana, and  
19 what his purpose in the United States was. The agent noted Mr. Valenzuela’s responses,  
20 and released him. This detention lasted less than fifteen minutes.

21 100. Mr. Valenzuela next crossed into the United States on January 15, 2019 at  
22 PedWest, for a job interview. Defendants again referred Mr. Valenzuela to secondary.  
23 Two plainclothes officers who, upon information and belief were HSI officers, again  
24 questioned him, searched his backpack, and released him.

25 101. The two officers included Ochoa, the same officer who had previously  
26 interrogated Mr. Valenzuela. Ochoa asked if any personal information had changed since  
27 the last detention. The officers asked Mr. Valenzuela where he was going, and he told  
28 them. They also asked Mr. Valenzuela when he would be returning to Tijuana, and

1 whether he planned on any international travel outside Mexico soon.

2 102. Ochoa then asked, “Do you guys have anything going on with the  
3 caravan?” Mr. Valenzuela, frustrated at being detained yet again, responded, “I’m just  
4 heading to a job interview.”

5 103. The officers then walked Mr. Valenzuela to the main booking area for  
6 secondary inspection. Mr. Valenzuela became visibly upset. He stated: “This is  
7 ridiculous, I’m crossing five hours early just in case you guys do this.” One of the  
8 officers replied, smiling, “At least you’re getting out of here faster.” Mr. Valenzuela  
9 eventually was released after a forty-minute detention.

10 104. Mr. Valenzuela next crossed into the United States on January 25, 2019 at  
11 San Ysidro by automobile. Once again, Defendants referred him to secondary inspection.  
12 Upon presenting his passport, CBP officers instructed Mr. Valenzuela to exit his vehicle  
13 while they searched it. They then demanded he place his hands behind his back, and  
14 handcuffed him.

15 105. The officers walked Mr. Valenzuela to a secure room, then removed his  
16 handcuffs. After booking him into the facility, removing his belongings, and searching  
17 his shoes, they walked him over to a steel bench and again shackled him at his ankles to  
18 the bench.

19 106. Having already been ankle cuffed to the bench before, and fearful of  
20 another prolonged arrest, Mr. Valenzuela asked an officer behind the counter, “Is  
21 someone going to come talk to me?” The officer responded that border officials were  
22 trying to figure that out.

23 107. Shortly thereafter, an officer from outside walked into the room,  
24 unshackled Mr. Valenzuela’s leg from the counter, returned his belongings, and walked  
25 him out to his car. This detention lasted approximately twenty to twenty-five minutes.

26 108. Following these repeated detentions in December 2018 and January 2019,  
27 and following the revelation that Defendants’ secret watchlist includes him, Mr.  
28 Valenzuela dramatically cut his humanitarian activity. He did this because he fears that

1 further significant work, including with border organizations, would subject him to  
2 repeated, additional scrutiny and arrest at the border, including shackling, arrest, and  
3 interrogation.

4 109. Mr. Valenzuela has never been arrested or convicted of any crime. Nor has  
5 Mr. Valenzuela ever smuggled or trafficked migrants across the U.S.-Mexico border, or  
6 directed or knowingly assisted, encouraged, induced, or brought any migrants to enter the  
7 United States without authorization.

8 **2. Alex Mensing**

9 110. Plaintiff Alex Mensing is one of the longest-serving volunteers of Pueblo  
10 Sin Fronteras. He has volunteered with the organization since 2014. He has also worked  
11 for immigrants' rights organizations in Dilley, Texas and in San Francisco, California.

12 111. In addition, Mr. Mensing is a frequent commentator on migration policy  
13 issues in North America, and is routinely cited in news reports on issues relating to the  
14 treatment of migrants in Mexico, Mexican immigration policy, and the conditions of  
15 migrants and refugees traveling to the United States. He is a widely known figure among  
16 civil society groups in the United States and Mexico who work on the rights of migrants  
17 and refugees.

18 112. Mr. Mensing traveled between Mexico and the United States frequently, as  
19 often as four times per month from January 2017 to January 2019.

20 113. Due to Mr. Mensing's public work on behalf of migrants, Defendants  
21 began a covert investigation into Mr. Mensing. This investigation included surveilling his  
22 activities and targeting him for repeated seizures, beginning in June 2018.

23 114. Between June 10, 2018, and October 15, 2019, Mr. Mensing entered the  
24 United States from Mexico twenty-eight times. On twenty-six of those occasions,  
25 Defendants, acting in concert, subjected him to secondary inspection. These inspections  
26 resulted in repeated intrusive seizures, including unnecessary interrogation, detention,  
27 and physical searches and seizures of his person and his belongings.

28 115. Eleven of the twenty-eight crossings occurred between June 10, 2018 and

1 the end of October 2018. In that period, Mr. Mensing traveled into the United States on  
2 the following dates: June 10, June 11, June 12, July 2, July 23, September 4, September  
3 10, September 17, October 1, October 15, and October 23. On all but one of those  
4 occasions, CBP officers selected Mr. Mensing for intrusive seizures by steering him to  
5 secondary inspection. Each seizure lasted anywhere from twenty minutes to forty  
6 minutes. During them, border officials directed Mr. Mensing to sit on a bench in a room  
7 separate from the main traveler screening room, to not use his cell phone, and to not  
8 speak with any other travelers.

9 116. After Mr. Mensing waited for varying amounts of time, the CBP officer  
10 reviewing his passport typically called on Mr. Mensing to stand and approach him or her,  
11 and proceeded to either release Mr. Mensing with a statement such as “You are free to  
12 go,” or to first search his bag or interrogate him. The interrogations typically asked the  
13 same questions, including questioning about his destination, how long he had been in  
14 Mexico, what he was doing in Mexico, who he had been with in Mexico, what he was  
15 bringing from Mexico, what he does for a living, and other related questions. In some  
16 cases, officers reviewed Mr. Mensing’s private notebooks, read his personal and  
17 professional written notes for several minutes, then questioned him about their contents.

18 117. Beginning in November, Defendants’ investigations and surveillance of Mr.  
19 Mensing intensified. Mr. Mensing flew into Los Angeles International Airport from  
20 Guadalajara, Mexico on November 11, 2018. Upon arrival, CBP officers steered him  
21 once again to secondary inspection, where he waited for approximately twenty minutes.  
22 An officer then directed Mr. Mensing to an area for secondary baggage review. While  
23 walking towards the baggage review area, the officer began asking Mr. Mensing  
24 questions about his work with migrants. He first asked Mr. Mensing what he did in  
25 Mexico. Mr. Mensing replied that he was volunteering.

26 118. The officer then asked for whom he volunteered. Mr. Mensing, fearing he  
27 needed to answer the question in order to leave secondary inspection with his belongings,  
28 replied that he worked with refugees. The officer asked Mr. Mensing what his job was.

1 Mr. Mensing replied that he was a paralegal.

2 119. The officer then asked Mr. Mensing what he did with “asylum seekers” in  
3 Mexico, although to this point Mr. Mensing had not mentioned that he worked with  
4 asylum seekers. This question made him increasingly anxious about the officer’s motives,  
5 and suggested to him that the federal government—including Defendants—gathered  
6 information about his activities in Mexico surreptitiously. Mr. Mensing repeated his  
7 earlier response that he worked and volunteered with refugees. The officer kept pressing  
8 Mr. Mensing on the type of work he did in Mexico, and what exactly he did *with* and *for*  
9 the asylum seekers. Mr. Mensing felt increasingly uncomfortable at the questions. Mr.  
10 Mensing noted that the officer’s attitude was aggressive and indicated his disapproval of  
11 the questioning.

12 120. Upon arriving to the baggage review area, the officer who had escorted Mr.  
13 Mensing there instructed him to sit on a bench and went to speak with a second officer  
14 who was at one of the x-ray machines. The escorting officer spoke with the second  
15 officer for several minutes before leaving, and the second officer then directed Mr.  
16 Mensing to approach and place his baggage on the conveyer belt. The second officer  
17 asked Mr. Mensing to clarify again the type of work he did, and Mr. Mensing repeated  
18 that he was a paralegal. The second officer informed Mr. Mensing that he needed this  
19 information to understand what work Mr. Mensing did in Mexico.

20 121. The second officer ended his questioning of Mr. Mensing by asking him  
21 whether he recruited migrant workers and whether he worked with marijuana, to which  
22 Mr. Mensing responded “no” to both. Mr. Mensing was eventually released after  
23 approximately thirty minutes.

24 122. Having been interrogated extensively about his work on November 11, Mr.  
25 Mensing expected Defendants to cease its intrusive seizures of him every time he re-  
26 entered the United States. They did not.

27 123. On December 3, 2018, Mr. Mensing traveled into San Diego via the San  
28 Ysidro Port of Entry. After providing his passport at approximately 1:30 a.m., he was

1 sent again to secondary inspection, detained, and interrogated. In the secondary  
2 inspection area, CBP officers directed Mr. Mensing to sit and wait. Mr. Mensing  
3 overheard the officers who had his passport speaking about a computer screen record  
4 concerning Mr. Mensing having just been updated. After approximately one hour of  
5 waiting, Mr. Mensing asked the CBP officers if something was wrong. One of the  
6 officers indicated to Mr. Mensing that someone needed to speak with him, and that the  
7 person was on their way. Mr. Mensing began feeling increasingly nervous about the  
8 prospect of waiting a long period of time for a special officer to arrive to question him.

9       124. During the wait, a male officer searched Mr. Mensing's backpack and the  
10 contents of his pockets. Later, a female officer again searched his backpack and the  
11 contents of his pockets, then removed all written materials from his backpack—including  
12 notebooks, receipts, and printed materials—to take them with her into another area out of  
13 Mr. Mensing's sight. After a considerable delay, she brought them back, put them on the  
14 officers' desk, and directed Mr. Mensing to put them back in his backpack.

15       125. After Mensing had been waiting for approximately two and a half hours,  
16 two plainclothes officers—a man and a woman—entered the secondary screening area,  
17 announced Mr. Mensing's name, and ordered him to go with them. Upon information and  
18 belief, these two officers were agents of HSI. They took him into a separate area beyond  
19 a secure metal door. Then they escorted him down a hallway and entered a small cell-like  
20 concrete room with a secure metal door, which they closed, and ordered Mr. Mensing to  
21 sit on a metal seat at a small metal table. The female officer sat across from Mr. Mensing.  
22 The male officer stood in the corner with a notebook taking notes on the subsequent  
23 interrogation.

24       126. The female officer proceeded to interrogate Mr. Mensing, asking him about  
25 his work, his education, what his favorite subject was in university, and what his parents'  
26 occupations were. The officer also pressed Mensing about his motivation for volunteering  
27 with refugees in Mexico. She replied to his response that she considered his perspective  
28 to be "dark." After about fifteen minutes, the officers escorted Mensing back to the main

1 secondary inspection area, where his passport and belongings were returned to him and  
2 he could leave. Mensing was very shaken by the encounter.

3 127. The next time Mr. Mensing traveled into the United States, Defendants  
4 once again subjected him to an intrusive seizure. On December 23, 2018, Mr. Mensing  
5 again traveled by foot into San Diego via the San Ysidro Port of Entry at approximately  
6 9:30 a.m. After providing his passport to a CBP officer, he observed the officer looking  
7 somewhat confused and overheard her say, “What is this?”

8 128. He was instructed to wait approximately forty-five minutes before two  
9 plainclothes officers with badges arrived. Upon information and belief, these two officers  
10 were also HSI agents employed by Defendant ICE. They later identified themselves as  
11 officers Leon and Lenier.

12 129. They instructed Mr. Mensing to walk to a back room. They forced him to  
13 empty his pockets, and patted him down after placing his hands on a table. They then  
14 escorted him to an interrogation cell. These actions made clear to Mr. Mensing that he  
15 was not free to leave the room at his choosing or refuse to answer the agents’ questions.

16 130. The officers began interrogating Mr. Mensing. They asked him how long  
17 he had been in Mexico, when the last time he entered Mexico was, and if he had been in  
18 that interrogation cell before. Anxious, fearful, and upset at being detained yet again, Mr.  
19 Mensing answered all their questions.

20 131. The officers then asked what he was doing in Mexico, repeating a similar  
21 line of questioning from prior detentions. They also asked him how long he had been  
22 volunteering in support of migrants. Mr. Mensing reluctantly answered their questions.

23 132. After asking many of the same questions Defendants had asked in prior  
24 detentions, the officers pivoted to more intrusive, private matters. They began asking  
25 about Mr. Mensing’s personal finances, seeking details about Mr. Mensing’s previous  
26 jobs, how much money he earned in them, and how much he held in savings. They also  
27 asked Mr. Mensing how he supported himself financially while in Mexico. Again, fearing  
28 not being able to return to the United States, Mr. Mensing answered these questions.

1           133. The officers then ended the interrogation by asking what he studied in  
2 school, what his favorite parts of school were, and what subjects he specialized in—all  
3 questions they previously asked Mr. Mensing in prior detentions, including on December  
4 3. Mr. Mensing answered the questions again, but only because he believed he had to  
5 respond in order to be released.

6           134. At the conclusion of the interrogation, Officer Leon explained that he did  
7 not think Mr. Mensing was a criminal, but suggested that “some people [do].”

8           135. The officers then asked to see Mr. Mensing’s phone. Mr. Mensing replied  
9 that he did not bring one with him. Leon commented that not having a phone in Tijuana  
10 was a brave move.

11           136. The officers finally informed Mr. Mensing that they were going to search  
12 his belongings “for drugs.” They did so outside of Mr. Mensing’s presence. Upon the  
13 officers returning with his belongings, Mr. Mensing asked if they had photocopied any of  
14 his belongings. Officer Lenier looked nervously at Leon, which Mr. Mensing interpreted  
15 as an affirmative response. He told them, “So, yes you did?” They responded by saying,  
16 “Just a few documents.” The officers released him shortly thereafter.

17           137. The entire detention on December 23 lasted between two and three hours.

18           138. After returning to Mexico, Mr. Mensing next attempted to cross back in to  
19 the United States on January 11, 2019. He again entered via the San Ysidro Port of Entry  
20 by foot, this time at 6:40 p.m. When he presented his passport to a CBP officer named  
21 Salazar-Lopez, the officer asked him what he was doing in Mexico. Mr. Mensing replied  
22 that he was visiting friends and volunteering. The officer then asked Mr. Mensing where  
23 he was going. Mr. Mensing replied, “San Diego.” The officer next asked what type of  
24 volunteering Mr. Mensing did. He responded that he volunteered with migrants.

25           139. Salazar-Lopez then referred Mr. Mensing, yet again, to secondary  
26 inspection, where Defendants conducted another intrusive seizure.

27           140. Once he was escorted to secondary, CBP agents forced Mr. Mensing to  
28 wait approximately twenty minutes. He was then presented with a telephone, and told

1 that an officer on the other end would conduct the interrogation.

2 141. Mr. Mensing took the phone and heard a voice introducing himself as CBP  
3 Officer Tamayo. Once again, the officer ran through a battery of questions that Mr.  
4 Mensing had repeatedly answered during prior seizures. He asked Mr. Mensing how long  
5 he had been in Mexico, where he was going, if he planned to return to Mexico, and  
6 approximately how long he would stay in the U.S. Mr. Mensing answered all these  
7 questions.

8 142. Officer Tamayo then asked Mr. Mensing what he did in Mexico, then what  
9 kind of volunteer work he performed, and what he did with migrants.

10 143. Officer Tamayo then questioned Mr. Mensing about whether he ever  
11 promised migrants anything, offered them any insight about what would happen to them,  
12 or if he ever gave migrants anything, and then if he was ever a point of contact for  
13 migrants.

14 144. The questioning ended shortly thereafter, and Mr. Mensing was released.  
15 He spent a total of approximately thirty minutes in detention that evening.

16 145. On January 18, 2019, Mr. Mensing traveled on foot into the United States  
17 through the San Ysidro Port of Entry, and was again referred to secondary inspection.

18 146. Defendants held Mr. Mensing for twenty minutes, during which time an  
19 officer indicated to Mensing that someone needed to speak with him by telephone.  
20 Eventually the officer's desk phone rang. The officer spoke briefly with someone while  
21 looking at Mr. Mensing, but did not pass the phone to Mr. Mensing. After a brief  
22 conversation, the officer hung up the phone. He then indicated to Mr. Mensing that the  
23 person the officer had spoken to did not have any questions for him. Mr. Mensing was  
24 released after approximately thirty minutes.

25 147. Following his last detention in the United States in January, Mr. Mensing  
26 feared crossing the border into the country again because Defendants consistently  
27 subjected him to intrusive seizures, repeatedly asking the same questions and without  
28 justification. After his return to Mexico, Mr. Mensing decided to remain in Mexico until

1 September 2019. In light of public revelations that he and his fellow PSF volunteers are  
2 under surveillance, and fearing that he will be singled out for future intrusive seizures,  
3 Mr. Mensing stopped travelling to the United States during that period to visit his friends  
4 and family.

5 148. Beginning in September 2019, Mr. Mensing crossed into the United States  
6 ten additional times, and on all ten occasions has been referred to secondary inspection.  
7 On September 3, 2019, Mr. Mensing re-entered the United States via the Otay Mesa Port  
8 of Entry in California. He assumed that after eight months of restricting his movement,  
9 Defendants would not again refer him to secondary inspection or for interrogation. He  
10 was wrong. Defendants again stopped him and referred him to secondary inspection for  
11 another intrusive seizure. They detained Mr. Mensing for approximately twenty to  
12 twenty-five minutes, searched his belongings, and interrogated him about his travel and  
13 background.

14 149. On September 12, 2019, Mr. Mensing again re-entered the United States  
15 via the San Ysidro Port of Entry, and was once again sent to secondary inspection.  
16 During the seizure, Defendants again searched Mr. Mensing's belongings, and again  
17 interrogated him about his travel and where he lives.

18 150. On the morning of October 7, 2019, Defendants referred Mr. Mensing to  
19 secondary screening when he entered the San Ysidro Port by foot. At secondary, border  
20 officials interrogated Mr. Mensing, including about his travels, where he works, and what  
21 department of his employer he works in.

22 151. At the same port on October 8, Defendants again referred Mr. Mensing to  
23 secondary, and searched his belongings while detaining him.

24 152. On October 9, Defendants detained Mr. Mensing at secondary at San  
25 Ysidro, this time for forty minutes. During this detention, they interrogated him about his  
26 travels, his employer (the answer to which border officials recorded in a computer), and  
27 his residence. Defendants also searched all his belongings, including reading personal  
28 notes he kept on loose sheets of paper inside a book that he carried in his backpack.



1 and exceeded the scope of Defendants' authority to detain Plaintiffs at the border.

2 160. Defendants unlawfully seized Plaintiffs multiple times, each time without  
3 lawful basis. Even if any initial detention or detentions of Plaintiffs were lawful,  
4 Defendants had no legal authority to perform subsequent and repeated detentions of  
5 Plaintiffs in circumstances in which the detentions did not and could not elicit any  
6 additional information necessary for Defendants to perform their border control  
7 functions.

8 161. Plaintiffs are entitled to an order declaring these seizures violative of the  
9 Fourth Amendment, and to an order enjoining any such future seizures when unsupported  
10 by reasonable, articulable suspicion of border-related criminal activity.

11 162. Plaintiffs are also entitled to expungement and destruction of all records  
12 which contain information gathered about Plaintiffs as a result of Defendants' unlawful  
13 seizures at the border.

14 **Second Claim**

15 **Violation of the First Amendment**

16 **(All Plaintiffs Against All Defendants)**

17 163. Plaintiffs incorporate the preceding paragraphs as if fully set forth herein.

18 164. Defendants are conducting a dragnet surveillance operation that has  
19 resulted in the investigation of and collection of information about dozens of journalists,  
20 legal workers, and humanitarian volunteers who have documented the plight of,  
21 associated with, been in contact with, or otherwise charitably supported migrants  
22 traveling through Mexico to seek asylum in the United States.

23 165. Defendants' program to collect and maintain private information about Mr.  
24 Valenzuela and Mr. Mensing—information which is protected by the First Amendment—  
25 violates these Plaintiffs' rights to freedom of speech and freedom of association  
26 guaranteed by the First Amendment to the United States Constitution. Defendants had no  
27 suspicion that these Plaintiffs had engaged in any criminal activity, and therefore had no  
28 justification for collecting information and maintaining records about their First

1 Amendment-protected activities, speech, and associations. Reporting on the creation of  
2 the Secure Line list, as well as Defendants' public statements made in response, reveals  
3 that suspicion of past or future criminal activity did not motivate Defendants'  
4 investigatory interest in these Plaintiffs.

5 166. In addition, Defendants' arrest of Ms. Adlerstein violated her First  
6 Amendment right to free association because her associations with the migrants she  
7 lawfully accompanied to a port of entry directly caused her prolonged and unjustified  
8 arrest.

9 167. As a direct and proximate cause of Defendants' actions, Plaintiffs have  
10 been chilled or otherwise prevented from exercising their rights to free speech and free  
11 association. Defendants' surveillance and intrusive seizures of Plaintiffs, and their  
12 maintenance of a secret watchlist containing Plaintiffs' private and protected information,  
13 prevents Plaintiffs from continuing their First-Amendment protected activity.

14 168. Plaintiffs are entitled to the expungement of all records unlawfully created  
15 and maintained pursuant to Defendants' scheme, as well as an order enjoining  
16 Defendants from continuing its surveillance and seizure operations at the border based on  
17 their First Amendment-protected activity.

### 18 **Third Claim**

#### 19 **Violation of the Privacy Act, 5 U.S.C. § 552a(a)-(l)**

#### 20 **(All Plaintiffs Against All Defendants)**

21 169. Plaintiffs incorporate the preceding paragraphs as if fully set forth herein.

22 170. Defendants collected and maintained records describing private and  
23 protected information about Plaintiffs, including how Plaintiffs exercised their First  
24 Amendment rights, in violation of 5 U.S.C. § 552a(e)(7). Collection and maintenance of  
25 these records is not expressly authorized by statute, not authorized by Plaintiffs, and is  
26 neither pertinent to nor within the scope of an authorized law enforcement activity.

27 171. On April 3, 2019, Plaintiff Alex Mensing submitted letters to the FBI, CBP,  
28 and ICE requesting that the agencies disclose all records they maintained about him in

1 relation to Defendants' surveillance scheme described above. The letter also requests  
2 "that all such records be immediately expunged or amended by April 26, 2019 to omit all  
3 references to him, identifying characteristics, and/or his First Amendment-protected  
4 activities, pursuant to 5 U.S.C. §§ 552a(e)(1), (e)(5), (e)(7), and (d)(2)." To date, the  
5 agencies have failed to provide Mr. Mensing with these records, or otherwise to respond  
6 to his request for expungement.

7 172. On April 3, 2019, Plaintiff Jeff Valenzuela submitted letters to the FBI,  
8 CBP, and ICE requesting that the agencies disclose all records they maintained about him  
9 in relation to Defendants' surveillance scheme described above. The letter also requests  
10 "that all such records be immediately expunged or amended by April 26, 2019 to omit all  
11 references to him, identifying characteristics, and/or his First Amendment-protected  
12 activities, pursuant to 5 U.S.C. §§ 552a(e)(1), (e)(5), (e)(7), and (d)(2)." To date, the  
13 agencies have failed to provide Mr. Valenzuela with these records, or otherwise to  
14 respond to his request for expungement.

15 173. On October 9, 2019, Plaintiff Ana Adlerstein submitted letters to the FBI,  
16 CBP, and ICE requesting all records collected and maintained by the agencies as part of  
17 their border surveillance and policing programs "be immediately expunged or amended  
18 to omit all references to her, identifying characteristics, and/or her First Amendment-  
19 protected activities, pursuant to 5 U.S.C. §§ 552a(e)(1), (e)(5), (e)(7), and (d)(2)." To  
20 date, none of the agencies have responded to Ms. Adlerstein's requests or amended or  
21 expunged any records about her.

22 174. Defendants have therefore failed to disclose records as required by Section  
23 552a(d)(1) or expunge or amend the records as required by Sections 552a(d)(2), (e)(1),  
24 (e)(5), or (e)(7). These records are not exempt from disclosure, amendment, or  
25 expungement pursuant to Sections 552a(j)-(k) or any other applicable law.

26 175. Plaintiffs are therefore entitled to disclosure, amendment, or expungement  
27 of these records, as well as compensatory damages, pursuant to the Privacy Act.  
28

**PRAYER FOR RELIEF**

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2 176. Plaintiffs respectfully request that the Court grant the following relief:  
3 a. Issue an injunction ordering Defendants, their subordinates, agents,  
4 employees, and all others acting in concert with them to cease their  
5 suspicionless detentions, arrests, interrogations, and physical  
6 restraints of Plaintiffs at the border for purposes unrelated to the  
7 border search exception to the Fourth Amendment, including in  
8 circumstances where Defendants lack any reasonable, articulable  
9 suspicion of border-related wrongdoing (i.e. customs violations,  
10 human trafficking, or contraband smuggling).  
11 b. Issue an injunction ordering that all information about Plaintiffs  
12 contained in records maintained or possessed by Defendants, their  
13 subordinates, agents, employees, and all others acting in concert  
14 with them and which was gathered during any unlawful detention or  
15 arrest be expunged.  
16 c. Issue an injunction ordering that all records collected and maintained  
17 about Plaintiffs in violation of the Privacy Act, 5 U.S.C. § 552a, and  
18 any information derived from that unlawfully obtained or maintained  
19 information, that is maintained or possessed by Defendants, their  
20 subordinates, agents, employees, and all others acting in concert  
21 with them, be expunged.  
22 d. Issue an injunction ordering Defendants, their subordinates, agents,  
23 employees, and all others acting in concert with them to cease  
24 investigations into and surveillance, detention, and interrogation of  
25 Plaintiffs based on their First Amendment-protected activity without  
26 suspicion or evidence of criminal activity.  
27 e. Enter a judgment declaring unlawful under the First and Fourth  
28 Amendments to the United States Constitution and the Privacy Act,

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5 U.S.C. § 552a, Defendants’ collection and maintenance of records concerning Plaintiffs’ private and First Amendment-protected activities, Defendants’ ongoing investigation and surveillance of Plaintiffs based on First Amendment-protected activity, and Defendants’ searches and seizures of Plaintiffs at the border.

- f. Award Plaintiffs compensatory damages pursuant to the Privacy Act in an amount to be proven at trial.
- g. Award Plaintiffs reasonable attorneys’ fees and costs; and
- h. Grant any other relief that this Court may deem proper and just.

Dated: October 16, 2019

Respectfully Submitted,  
ACLU FOUNDATION OF SOUTHERN  
CALIFORNIA  
KIRKLAND & ELLIS LLP  
ACLU FOUNDATION OF ARIZONA

By:  /s/ Marty Lieberman  
Marty Lieberman  
Attorneys for Plaintiffs

# **Exhibit A**



May 4, 2019

Dear Sir or Madame,

I write on behalf of Ana Sibley Adlerstein. I represent her for purposes of her travel to and from the United States. Ms. Adlerstein will be returning to the United States from Mexico on May 5, 2019, by automobile via the Lukeville Port of Entry. I write this letter to inform you that, upon her return to the United States, she does not intend to answer questions beyond those needed to determine her identity as a U.S. citizen.

Ms. Adlerstein is a United States citizen. Her passport number is [REDACTED]. Her date of birth is [REDACTED]. As such, she enjoys an absolute, unconditional right to enter the United States. *See Nguyen v. INS*, 533 U.S. 53, 67 (2001) (stating that citizenship confers an “absolute right to enter [the country’s] borders”). *See also Colon v. U.S. Department of State*, 2 F.Supp.2d 43, 46 (D.D.C. 1998) (stating that the power “to travel freely throughout the world and when [one] wants to, [to] return and reside in the United States” is a fundamental right of citizenship).

Once federal officials have determined that she is a U.S. citizen, she is under no obligation to answer questions or perform other actions as a condition of her admission to the United States. *Ex parte Chin King*, 35 F. 354, 356 (C.C. Or. 1888) (holding that act of leaving the United States for unfixed term does not operate as renunciation of citizenship). For this reason, Ms. Adlerstein does not agree to submit to interrogation about her trip or any other matter, and will not answer questions upon her return other than those needed to establish her citizenship.

I assume that you will admit Ms. Adlerstein back into the United States without incident. If you have any questions regarding her case, please contact me at 213.977.5268.

Sincerely,

A handwritten signature in black ink, appearing to read "M. Tajsar", with a long horizontal flourish extending to the right.

Mohammad Tajsar  
Staff Attorney  
ACLU Foundation of Southern California